04/08/99 Childcareworkerord.doc

Jane Hague Dwight Pelz Louise Miller Larry Phillips Pete von Reichbauer Cynthia Sullivan Greg Nickels Maggi Fimia

Introduced By:

Kent Pullen

bar 06/01/99 Sub pi 07/14/99 BFM

Proposed No.:

1999-0313

ORDINANCE NO. 13591

AN ORDINANCE relating to labor in the child care industry, directing the executive to develop procedures to establish a pilot incentive program to professionalize the child care industry, reduce staff turnover and improve the quality of child care services by providing a career path that rewards years of experience and education, providing fringe benefits and recognizing the importance of workers having an effective voice in the workplace.

PREAMBLE:

Early childhood development experts have demonstrated that critical elements of brain formation in the first few years of life require external stimulation and that active nurturing and stimulation are necessary for full cognitive, physical, emotional and social development in children.

These early childhood developments for children strengthen their future abilities to learn and become knowledgeable, sociable, creative, contributing and productive members of society.

Over thirty-five percent of all children in King County under the age of six are cared for through nonparental child care and, therefore, the child care setting is the context for the positive nurturing and stimulation for young children.

The most essential component of high-quality child care is the quality of the care giver.

20 21

22

1

2 3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

24°

Child care workers are poorly paid, turnover is rampant, averaging forty percent annually, and career ladders are nonexistent;

With the move to place welfare recipients into the work force as child care workers, the downward wage pressure will be intensified.

Child care should not be a poverty-generating industry.

King County has a responsibility to encourage work, not welfare, and, in doing so, to provide families and individuals with the tools to succeed. An essential tool is high-quality child care.

Increased investment by the county to raise the quality of child care will result in decreased future expenditures for remedial education and the criminal justice system and will lead to greater value-added contributions by future wage and salary earners in King County.

Through its own actions, and by working with its contractors, King County intends to foster and encourage the professionalization of child care.

King County recognizes the value of workers having a voice in their workplace and helping to establish high quality service, wage standards and benefits.

It is appropriate that King County set an example for other public and private organizations, that child care is one of the most important functions in our society and should be remunerated appropriately.

BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

SECTION 1. This ordinance provides the framework for executive development of a pilot program that will establish incentives to professionalize the child care industry and encourage employee retention through wage subsidies for child care contractors. As required in section 8 of this ordinance, the executive shall establish standard procedures and identify funding sources for the program and obtain council approval of these proposals prior to the commencement of the program. This ordinance is time-limited and does not carry the force of law as an ordinance of permanent and general nature; therefore, this ordinance is not to be codified.

K:\Draft ordmotamend\draftord\1999-0313subord REM doc

SECTION 2. The definitions in this section apply throughout this ordinance unless the context clearly requires otherwise.

A. "Contractor" means a person or nonprofit or for-profit organization that enters into a contract with King County to provide child care services and cares for a child or children participating in King County's child care voucher program.

B. "Employee" means a person working for wages, on a permanent or temporary basis, full-time or part-time, for a contractor to King County.

SECTION 3. King County shall offer the opportunity for child care contractors to participate in a pilot incentive program whereby the county shall subsidize wages to increase the professionalization and retention of child care workers. A child care contractor that participates in the program shall pay its child care workers on a graduated scale based on the workers' relevant education, job responsibilities and years of experience in the industry and provide certain fringe benefits, as enumerated in sections 4 and 5 of this ordinance, or shall be a signatory to a collective bargaining agreement.

SECTION 4. Except as provided in section 6 of this ordinance, a contractor participating in the program shall develop and propose a graduated pay scale based on years of experience, job responsibility and level of education for child care workers. The executive shall develop standards to review and approve proposed pay scales for the program.

SECTION 5.

A. Except as provided in section 6 of this ordinance, a contractor participating in the program shall offer the following fringe benefits for its employees:

1. Health insurance;

17.

2. A minimum of twelve days of paid leave;

3. A grievance procedure with binding arbitration as a final step; and

4. A retirement program.

B. A contractor that does not offer the benefits in subsection A of this section for its employees upon applying for participation in the program may be eligible if benefits in subsection A.1 and 2 of this section are offered by the contractor within three months of signing an agreement to begin the program, and benefits in subsection A.3 and 4 of this section are additionally offered within six months of signing an agreement for program participation. If a contractor fails to provide these benefits within this designated time, program eligibility is revoked.

C. The executive shall define the benefit requirements under subsections A and B of this section in proposed program procedures.

SECTION 6. As an alternative to sections 4 and 5 of this ordinance, a contractor participating in the program may be a signatory to a collective bargaining agreement with its employees.

SECTION 7. A contractor meeting the requirements of this ordinance as well as any executive proposed and council approved procedures is eligible for a professionalization and retention subsidy of up to one dollar per hour per employee. A contractor may not receive more than twenty thousand dollars per year in professionalization and retention incentives. A contractor shall use moneys provided under this section to supplement, and may not use the moneys to supplant, existing wages for employees.

SECTION 8. By October 15, 1999, the executive shall transmit a proposal including the following procedures and administrative guidelines to the council for consideration and approval:

- A. The executive shall propose funding for the pilot program under this ordinance for Fiscal Years 2000 through 2005; the executive shall consider every funding option prior to proposing use of current expense funds;
- B. The executive shall establish standard procedures to review participating contractor-proposed graduated pay scales and contract documents to ensure that the pertinent provisions of this chapter are included;
- C. The executive shall establish standard procedures for monitoring the operations of participating contractors to ensure compliance with this chapter including the investigation and resolution of complaints made by employees against a participating contractor; and
- D. The executive shall monitor and evaluate changes in staff turnover and other indices of quality of care by participating contractors and report biannually to the council. These biannual reports shall be transmitted to the council by April 15 and October 15 during each respective year of the pilot program.

SECTION 9. This ordinance expires April 15, 2000.

SECTION 10. Severability. If any provision of this ordinance, or its application to, any person or circumstance is held invalid, the remainder of the ordinance, or its application to other persons or circumstances is not affected.

INTRODUCED AND READ for the first time this 7th day of June, 1999.

PASSED by a vote of 9 to 2 this 19th day of July, 1999.

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON

OULL Mille

Chair

ATTEST:

Zunenos

Clerk of the Council

APPROVED this 22 day of

, 19 99

King County Executive

Attachments: None